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2015 MAR 26 P 1:48

OFFICE WEST VIRGINIA SECRETARY OF STATE

## WEST VIRGINIA LEGISLATURE

FIRST REGULAR SESSION, 2015



# House Bill No. 2370

(By Delegate(s) Pasdon, Duke, Rowan, Wagner, Upson, Ambler, and Espinosa)



Passed March 12, 2015

In effect ninety days from passage.

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OFFICE WEST VIRGINIA SECRETARY OF STATE

### ENROLLED

### H. B. 2370

(BY DELEGATE(S) PASDON, DUKE, ROWAN,

WAGNER, UPSON, AMBLER, AND ESPINOSA)

[Passed March 12, 2015; in effect ninety days from passage.]

AN ACT to amend and reenact §18-2-26 of the Code of West Virginia, 1931, as amended, relating to increasing the powers of regional councils for governance of regional education service agencies; providing for revision of state board rule; requiring selection of executive director from nominations with certain limitations; requiring consultation with councils on development of job description, qualifications and procedures; requiring provisions for annual performance evaluations with portion of rating determined by council; expanding role of council; stating ability of agencies to cooperate, share or combine services with each other; updating references to computer programs and systems and removing outdated provisions; removing prescriptive provisions for computer installation, maintenance and repair; and removing provisions relating to repealed section on professional development. Be it enacted by the Legislature of West Virginia:

That §18-2-26 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

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#### **ARTICLE 2. STATE BOARD OF EDUCATION.**

#### §18-2-26. Establishment of multicounty regional educational service agencies; purpose; authority of state board; governance; annual performance standards.

 (a) Legislative intent. — The intent of the Legislature in providing for establishment of regional education service agencies, hereinafter referred to in this section as agency or agencies, is to provide for high quality, cost effective education programs and services to students, schools and school systems.
 Since the first enactment of this section in 1972, the focus of public education has shifted from a reliance on input models to determine if education programs and services are providing to

- 9 students a thorough and efficient education to a performance
- based accountability model which relies on the following:

(1) Development and implementation of standards which set
forth the things that students should know and be able to do as
the result of a thorough and efficient education including
measurable criteria to evaluate student performance and
progress;

(2) Development and implementation of assessments to
measure student performance and progress toward meeting the
standards;

(3) Development and implementation of a system for
holding schools and school systems accountable for student
performance and progress toward obtaining a high quality
education which is delivered in an efficient manner; and

(4) Development and implementation of a method for
building the capacity and improving the efficiency of schools
and school systems to improve student performance and
progress.

(b) *Purpose.* — In establishing the agencies the Legislature
envisions certain areas of service in which the agencies can best
assist the state board in implementing the standards based
accountability model pursuant to subsection (a) of this section
and, thereby, in providing high quality education programs.
These areas of service include the following:

33 (1) Providing technical assistance to low performing schools
34 and school systems;

(2) Providing high quality, targeted staff development
designed to enhance the performance and progress of students in
state public education;

(3) Facilitating coordination and cooperation among the
county boards within their respective regions in such areas as
cooperative purchasing; sharing of specialized personnel,
communications and technology; curriculum development; and
operation of specialized programs for exceptional children;

(4) Installing, maintaining and/or repairing education related
technology equipment and software with special attention to the
state level technology learning tools for public schools program;

46 (5) Receiving and administering grants under the provisions47 of federal and/or state law; and

48 (6) Developing and/or implementing any other programs or
49 services as directed by law, the state board or the regional
50 council.

(c) State board rule. — The state board shall reexamine the powers and duties of the agencies in light of the changes in state level education policy that have occurred and shall establish multicounty regional education service agencies by rule, promulgated in accordance with the provisions of article three-b, for the provisions of article three-b,

56 chapter twenty-nine-a of this code.

57 The rule shall contain all information necessary for the 58 effective administration and operation of the agencies. In 59 developing the rule, the state board may not delegate its 60 Constitutional authority for the general supervision of schools to 61 the agencies, however, it may allow the agencies greater latitude 62 in the development and implementation of programs in the 63 service areas outlined in subsection (b) of this section with the 64 exceptions of providing technical assistance to low performing 65 schools and school systems and providing high quality, targeted 66 staff development designed to enhance the performance and 67 progress of students in state public education. These two areas constitute the most important responsibilities for the agencies. 68

The rule establishing the agencies shall be promulgated before November 1, 2015, and shall be consistent with the provisions of this section. It shall include, but is not limited to, the following procedures:

73 (1) Providing for a uniform governance structure for the74 agencies containing at least these elements:

75 (A) Selection by the state board of an executive director who 76 shall be responsible for the administration of his or her 77 respective agency. The rule shall provide for the state board to 78 select the executive director only upon the nomination of one or 79 more candidates by the regional council of the agency. In case 80 the board refuses to select any of the candidates nominated, the regional council shall nominate others and submit them to the 81 82 board. All candidates nominated must meet the qualifications for the position established by the state board. Nothing shall prohibit
the timely employment of persons to perform necessary duties;

85 (B) Development of a job description and qualifications for 86 the position of executive director, together with procedures for 87 informing the public of position openings, for taking and 88 evaluating applications, for making nominations for these 89 positions, and for annually evaluating the performance of persons employed as executive director. The state board shall 90 91 consult with the regional councils on the development of the job 92 description, qualifications and procedures;

93 (C) Provisions for the annual performance evaluation of the
94 executive director that provide for one half of the evaluation
95 rating to be determined by the regional council;

96 (D) Provisions for the agencies to employ other staff, as 97 necessary, with the approval of the state board and upon the 98 recommendation of the executive director: *Provided*, That prior 99 to July 1, 2003, no person who is an employee of an agency on 100 the effective date of this section may be terminated or have his 101 or her salary and benefit levels reduced as the sole result of the 102 changes made to this section or by state board rule;

103 (E) Appointment by the county boards of a regional council 104 in each agency area consisting of representatives of county boards and county superintendents from within that area for the 105 106 purpose of advising, assisting and informing the executive 107 director in carrying out his or her duties to achieve the purposes 108 of this section and provide educational services to the county 109 school systems within the region. The state board may provide 110 for membership on the regional council for representatives from 111 other agencies and institutions who have interest or expertise in 112 the development or implementation of regional education 113 programs; and

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(F) Selection by the state superintendent of a representative from the state Department of Education to serve on each regional council. These representatives shall meet with their respective mained councils at locat counterly.

117 regional councils at least quarterly;

(2) Establishing statewide standards by the state board for
service delivery by the agencies. These standards may be revised
annually and shall include, but are not limited to, programs and
services to fulfill the purposes set forth in subsection (b) of this
section;

123 (3) Establishing procedures for developing and adopting an
124 annual basic operating budget for each agency and for other
125 budgeting and accounting procedures as the state board may
126 require;

127 (4) Establishing procedures clarifying that agencies may128 acquire and hold real property;

(5) Dividing the state into appropriate, contiguous
geographical areas and designating an agency to serve each area.
The rule shall provide that each of the state's counties is
contained within a single service area and that all counties
located within the boundaries of each agency, as determined by
the state board, shall be members of that agency; and

(6) Such other standards or procedures as the state boardfinds necessary or convenient.

(d) Regional services. — In furtherance of the purposes
provided for in this section, the state board and the regional
council of each agency shall continually explore possibilities for
the delivery of services on a regional basis which will facilitate
equality in the education offerings among counties in its service
area, permit the delivery of high quality education programs at
a lower per student cost, strengthen the cost effectiveness of

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education funding resources, reduce administrative and/or
operational costs, including the consolidation of administrative,
coordinating and other county level functions into region level
functions, and promote the efficient administration and operation
of the public school systems generally.

149 Technical, operational, programmatic or professional 150 services are among the types of services appropriate for delivery 151 on a regional basis. Nothing in this section prohibits regional 152 education service agencies from cooperating, sharing or 153 combining services or programs with each other, at their 154 discretion, to further the purposes of this section.

155 (e) Virtual education. — The state board, in conjunction 156 with the various agencies, shall develop an effective model for 157 the regional delivery of instruction in subjects where there exists 158 low student enrollment or a shortage of certified teachers or 159 where the delivery method substantially improves the quality of 160 an instructional program. The model shall incorporate an 161 interactive electronic classroom approach to instruction. To the 162 extent funds are appropriated or otherwise available, county 163 boards or regional education service agencies may adopt and 164 utilize the model for the delivery of the instruction.

(f) Computer information system. — Each county board of
education shall use the statewide electronic information system
established by the state board for data collection and reporting to
the state Department of Education.

169 (g) Reports and evaluations. — Each agency shall submit to 170 the state superintendent on such date and in such form as 171 specified in the rules adopted by the state board a report and 172 evaluation of the technical assistance and other services provided 173 and utilized by the schools within each respective region and 174 their effectiveness. Additionally, any school may submit an 175 evaluation of the services provided by the agency to the state Enr. H. B. No. 2370]

superintendent at any time. This report shall include an 176 177 evaluation of the agency program, suggestions on methods to 178 improve utilization and suggestions on the development of new 179 programs and the enhancement of existing programs. The reports 180 and evaluations submitted pursuant to this subsection shall be 181 submitted to the state board and shall be made available upon 182 request to the standing committees on education of the West 183 Virginia Senate and House of Delegates and to the secretary of 184 education and the arts.

(h) Funding sources. — An agency may receive and disburse
funds from the state and federal governments, from member
counties, or from gifts and grants.

(i) Employee expenses. — Notwithstanding any other
provision of this code to the contrary, employees of agencies
shall be reimbursed for travel, meals and lodging at the same rate
as state employees under the travel management office of the
Department of Administration.

A county board member may not be an employee of anagency.

195 (j) Meetings and compensation. —

(1) Agencies shall hold at least one half of their regular
meetings during hours other than those of a regular school day.
The executive director of each agency shall attend at least one
meeting of each of the member county boards of education each
year to explain the agency's services, garner suggestions for
program improvement and provide any other information as may
be requested by the county board.

203 (2) Notwithstanding any other provision of this code to the
 204 contrary, county board members serving on regional councils
 205 may receive compensation at a rate not to exceed \$100 per

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- 206 meeting attended, not to exceed fifteen meetings per year.
- 207 County board members serving on regional councils may be
- 208 reimbursed for travel at the same rate as state employees under
- 209 the rules of the travel management office of the Department of
- 210 Administration.

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That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman, House Committee

Chairman, Senate Committee

Originating in the House.

In effect ninety days from passage.

Clerk of the House of Delegates Clerk of the Senate Speaker of the House of Delegates President of the Senate

The within is approved this the 24 day of March, 2015. Carl Ray Jonului Governor

### PRESENTED TO THE GOVERNOR

MAR 1 8 2015

Time 4.55 Pm